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CHAPTER 17

TERRORISM

1701. INTRODUCTION

Terrorism is the unlawful use of or threatened use of force or violence by a revolutionary organization against individuals or property, with the intention of coercing or intimidating governments or societies often for political or ideological purposes. Acts of terrorism directed at naval personnel, activities or installations have the potential to destroy critical facilities, injure or kill personnel, impair or delay accomplishment of mission and cause incalculable damage through adverse publicity.

1702. RESPONSIBILITIES

1. The Defense Protective Service (DPS) is responsible for protection of the Pentagon, its occupants and government and private property. The OPNAV Security Manager (OP-09B31), interfaces with DPS and in consonance with guidelines, administers security enforcement procedures within OPNAV and the Secretariat through the Security Coordinators.

2. The OPNAV Security Force under the direction of the OPNAV Security Manager provides physical security for Department of the Navy spaces located within the Pentagon.

3. Each ACNO, DCNO, DSO, ASN and Director of DON Staff Office exercises command responsibilities and security enforcement authority within the spaces of their respective organization.

1703. THREAT CONDITIONS

1. The Joint Chiefs of Staff have established a series of threat conditions and corresponding measures to facilitate inter-service coordination and support U.S. military antiterrorism activities. In the Washington, DC area, these conditions would normally be set and measures implemented by the Commandant of the Naval District of Washington (NDW), based on all threat intelligence available. The remainder of this chapter lists the JCS threat conditions and measures and immediately below the corresponding actions for OPNAV activities in the Pentagon. OPNAV activities located outside the Pentagon will fall under the

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security plan established by their Building Manager and executed through the DPS.

2. Threat Condition ALPHA. A general warning of possible terrorist activity, the nature and extent of which are unpredictable, where the circumstances do not justify full implementation of the measures contained in THREATCON BRAVO. However, it may be necessary to implement selected measures from THREATCON BRAVO. The measures in this threat condition must be capable of being maintained indefinitely.

ORDERED MEASURE - 1

At regular intervals, remind all personnel, including dependents, to be suspicious and inquisitive about strangers particularly those carrying suitcases or other containers; be alert for unidentified vehicles on, or in the vicinity of Naval installations; and be alert for abandoned parcels or suitcases or any unusual activity.

OPNAV RESPONSE

OPNAV Security Manager (OP-09B31) call each ACNO, DCNO, DSO, ASN, and DON Staff Office Security Coordinator and Provost Marshal (Hendersen Hall). Inform them of the threat condition and measures in effect and provide relevant threat intelligence. Security Coordinators brief their principals and assigned personnel.

ORDERED MEASURE - 2

Keep the Security Officer or other appointed personnel who have access to plans for evacuating buildings and areas in use and for sealing off any areas where an explosion or attack has occurred available at all times. Keep key personnel who may be needed to implement security plans on call.

OPNAV RESPONSE

OPNAV Security Manager and all Security Coordinators are on call. OPNAV Security Manager review Pentagon evacuation plan and OPNAV Security recall bill.

ORDERED MEASURE - 3

Secure buildings, rooms and storage areas not in regular use.

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OPNAV RESPONSE

OPNAV Security Manager check in with Security Coordinators to identify vacant DON spaces. OPNAV Security Force Patrols ensure all DON spaces are locked when not in use.

ORDERED MEASURE - 4

Increase security spot checks of vehicles and persons entering the installations and nonclassified areas under the jurisdiction of the installation or command.

OPNAV RESPONSE

Access to the Pentagon is controlled by DPS. DPS alert condition yellow satisfies this measure.

ORDERED MEASURE - 5

Limit access points for vehicles and personnel to commensurate with a reasonable flow of traffic.

OPNAV RESPONSE

Access to the Pentagon and movement within the Pentagon are controlled by DPS. Access to DON spaces is controlled by the Security Coordinator for each space.

ORDERED MEASURE - 6

As a deterrent, apply one of the following measures from THREATCON BRAVO individually and randomly.

OPNAV RESPONSE

Based on threat intelligence, the OPNAV Security Manager will select one of following measures: 14, 15, 17 or 18. After AVCNO approval, the selected measure will be implemented in DON Pentagon spaces.

ORDERED MEASURE - 7

Review all plans, directives, personnel details and logistic requirements related to the introduction of higher THREATCON.

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OPNAV RESPONSE

OPNAV Security Manager and Security Coordinators review plans for implementing higher threat conditions.

ORDERED MEASURE - 8

Review and implement security measures for high-risk personnel.

OPNAV RESPONSE

OPNAV Security Force reviews duress alarm procedures. Based on threat intelligence, identify personnel who may require additional protection. AVCNO approve and arrange protection from Naval Investigative Service Command (NISC).

ORDERED MEASURE - 9

Spare.

OPNAV RESPONSE

Spare.

3. Threat Condition BRAVO. This condition is declared when there is increased and more predictable threat of terrorist activity even though no particular target is identified. The measures in this threat condition must be capable of being maintained for weeks without causing undue hardship, without affecting operation capability and without aggravating relations with local authorities.

ORDERED MEASURE 10

Repeat MEASURE 1 and warn personnel of any other form of attack to be used by terrorists.

OPNAV RESPONSE

Repeat MEASURE 1. OPNAV Security provides any additional threat intelligence and explain additional measures being implemented to all Security Coordinators.

ORDERED MEASURE 11

Keep all personnel involved in implementing anti-terrorist contingency plans on call.

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OPNAV RESPONSE

Off duty OPNAV Security and all Security Coordinators are on call.

ORDERED MEASURE 12

Check plans for implementation of the measures contained in the next THREATCON.

OPNAV RESPONSE

OPNAV Security Manager and all Security Coordinators review plans for implementing higher threat conditions.

ORDERED MEASURE 13

Where possible, cars and objects such as crates, trash containers, etc., are to be moved at least 80 feet (25 meters) from buildings, particularly those buildings of a sensitive or prestigious nature. Consider the application of centralized parking.

OPNAV RESPONSE

Keeping the outside of the Pentagon clear is a DPS responsibility, but all hands should be prepared to assist as required. OPNAV Security Manager will coordinate with DPS and keep all hands informed via Security Coordinators. OP-09B32 should ensure that the East Loading Dock is kept clear when not in use.

ORDERED MEASURE 14

Secure and regularly inspect all buildings, rooms and storage areas not in regular use.

OPNAV RESPONSE

Same as MEASURE 3: OPNAV Security Force increase each watch shift to four men and increase frequency of patrols.

ORDERED MEASURE 15

At the beginning and end of each workday and at regular and frequent intervals, inspect for suspicious activity or packages the interior and exterior of buildings in regular use.

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OPNAV RESPONSE

All Security Coordinators inspect their spaces at the beginning and end of each workday and alert their people to watch for suspicious packages. OPNAV Security Force shall increase patrols as in MEASURE 14 above. All suspicious packages should be reported to DPS.

ORDERED MEASURE 16

Examine all mail for letter or parcel bombs. This examination is increased above normal.

OPNAV RESPONSE

All incoming mail is currently being x-rayed by the Defense Post Office. OP-09B34 review letter bomb recognition training with all mailroom personnel.

ORDERED MEASURE 17

Check all deliveries to messes, clubs, etc. (Advise dependents to check all home deliveries.)

OPNAV RESPONSE

SECNAV/CNO Flag Mess Officer ensure linen deliveries are checked at the loading dock vice at the mess itself.

ORDERED MEASURE 18

As far as resources allow, increase surveillance of domestic accommodations, schools, messes, clubs and other soft targets to improve deterrence and defense and build confidence among staff and dependents.

OPNAV RESPONSE

Security of government quarters located on base is the responsibility of the base commander.

ORDERED MEASURE 19

Make staff and dependents aware of the general situation to stop rumors and prevent unnecessary alarm.

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OPNAV RESPONSE

OPNAV Security Manager disseminate relevant threat intelligence via Security Coordinators. If appropriate, issue a bulletin explaining the current situation and protective measures for individuals.

ORDERED MEASURE 20

At an early stage, inform members of local security committees of any action being taken and why.

OPNAV RESPONSE

OPNAV Security Manager contact NDW Operations and Assistant for Administration, Office of the Under Secretary of the Navy for Administration to coordinate activities.

ORDERED MEASURE 21

Upon entry of visitors to the command, physically inspect them and a percentage of their suitcases, parcels and other containers.

OPNAV RESPONSE

Inspection of visitors to Pentagon is a DPS responsibility. DPS alert condition yellow satisfies this measure. OPNAV Security Manager will coordinate with DPS and keep all hands informed.

ORDERED MEASURE 22

Wherever possible, operate random patrols to check vehicles, people and buildings.

OPNAV RESPONSE

As in MEASURES 14 and 15, increase OPNAV Security Force watch shifts to four men each. This will allow a two man team to be out on patrol of OPNAV spaces almost continuously. OPNAV Security Manager may adjust patrol routes and areas based on specific threat intelligence.

ORDERED MEASURE 23

Protect off-base military personnel and military transport in accordance with prepared plans. Remind drivers to lock parked

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vehicles and to institute a positive system of checking before they enter and drive cars.

OPNAV RESPONSE

OPNAV Security distribute a bulletin listing security measures individuals should take when they go outside the Pentagon. Remind all hands to lock their cars when parked and to inspect them prior to entry.

ORDERED MEASURE 24

Implement additional security measures for high-risk personnel.

OPNAV RESPONSE

OPNAV Security Manager reviews duress alarm response procedures with personnel having access to these alarms and with any NISC agents assigned. OPNAV Security Manager will review the security measures for high-risk personnel as in MEASURE 8. Recommend changes deemed necessary to AVCNO.

ORDERED MEASURE 25

Brief personnel who may augment the guard force on the use of deadly force.

OPNAV RESPONSE

OPNAV Security Manager will identify personnel who may be needed to augment the guard force, brief them on the threat, and train them in proper response procedures.

ORDERED MEASURE 26

Provide increased security surveillance of waterfront areas including wharfs, piers, caissons, critical communication facilities, assets, etc.

OPNAV RESPONSE

OPNAV Security Manager will notify OPNAV Communication Center of threat condition.

ORDERED MEASURES 27 THROUGH 29

Spare.

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OPNAV RESPONSE

Spare.

4. Threat Condition CHARLIE. This condition is declared when an incident occurs or when intelligence is received indicating that some form of terrorist action against the installation or personnel is imminent. Implementation of this measure for more than short periods will probably create hardship and will affect the peacetime activities of the installation and its personnel.

ORDERED MEASURE 30

Continue all THREATCON BRAVO measures or introduce those outstanding.

OPNAV RESPONSE

OPNAV Security Manager review previously implemented procedures; ensure all measures from condition BRAVO are implemented. Promulgate new threat condition and new measures as well as any new threat intelligence to all Security Coordinators. Security Coordinators brief their principals and required personnel.

ORDERED MEASURE 31

Keep all personnel who are responsible for implementing anti-terrorist plans available at their places of duty.

OPNAV RESPONSE

Recall all OPNAV Security Force personnel and all Security Coordinators. Based on threat intelligence, OPNAV Security Manager will determine if guard force augmentation is required.

ORDERED MEASURE 32

Limit access points to absolute minimum.

OPNAV RESPONSE

Control of Pentagon access points is a DPS responsibility. OPNAV Security Manager will liaison with DPS and keep AVCNO and all Security Coordinators advised.

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ORDERED MEASURE 33

Strictly enforce control of base entry and search a percentage of vehicles.

OPNAV RESPONSE

Control of entry to the Pentagon and vehicle search are DPS responsibilities. OPNAV Security Manager will liaison with DPS and keep AVCNO and all Security Coordinators advised.

ORDERED MEASURE 34

Enforce centralized parking of vehicles away from sensitive buildings.

OPNAV RESPONSE

Control of parking at the Pentagon is a DPS responsibility. OPNAV Security Manager will liaison with DPS and keep AVCNO and all Security Coordinators advised.

ORDERED MEASURE 35

Issue weapons to guards.

OPNAV RESPONSE

Weapons should be issued only to personnel who have been trained in their use. Issue of weapons to anyone outside the OPNAV Security Force must be specifically approved by the AVCNO.

ORDERED MEASURE 36

Introduce increased patrolling of the installation.

OPNAV RESPONSE

OPNAV Security Manager will establish at least one additional patrol team beyond that already established by MEASURE 22. The number and patrol areas of additional teams will be determined based on threat intelligence.

ORDERED MEASURE 37

Protect all designated vulnerable points (VP's) and give special attention to VP's outside naval installations and activities.

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OPNAV RESPONSE

Based on threat intelligence, the OPNAV Security Manager will identify any VP's in DON Pentagon spaces and coordinate with DPS for proper protection. He/she will brief AVCNO on VP's and protection plans.

ORDERED MEASURE 38

Erect barriers and obstacles to control traffic flow.

OPNAV RESPONSE

Traffic barriers around the Pentagon are DPS responsibility.

ORDERED MEASURE 39

Spare.

OPNAV RESPONSE

Spare.

5. Threat Condition DELTA. A terrorist attack has occurred or intelligence has been received that terrorist action against a specific location is likely. Normally, this THREATCON is declared as a localized warning.

ORDERED MEASURE 40

Continue or introduce all measures listed for THREATCON BRAVO and CHARLIE.

OPNAV RESPONSE

OPNAV Security Manager will review previously implemented procedures; ensure all measures from BRAVO and CHARLIE are implemented. Promulgate new threat condition and new measures as well as any new threat intelligence to all Security Coordinators. Security Coordinators brief their principals and required personnel.

ORDERED MEASURE 41

Augment guard/police forces as necessary.

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OPNAV RESPONSE

The OPNAV Security Manager will liaison with DPS to determine their augmentation plan for the Pentagon. Based on threat intelligence, OPNAV Security Manager will develop and propose a plan to AVCNO for stationing any guards required inside DON Pentagon spaces.

ORDERED MEASURE 42

Identify all vehicles already on the installation within operational or mission support areas.

OPNAV RESPONSE

Identification of vehicles is a DPS responsibility but all hands must be prepared to cooperate.

ORDERED MEASURE 43

Search all vehicles and contents entering the complex or installation.

OPNAV RESPONSE

Vehicle search is a DPS responsibility. OPNAV Security Manager will liaison with DPS and keep AVCNO and all Security Coordinators advised.

ORDERED MEASURE 44

Control all base access points and implement positive identification of all personnel.

OPNAV RESPONSE

Control of access to the Pentagon is a DPS responsibility. Positive identification will be achieved by all hands wearing their building pass where it can be easily seen. OPNAV Security Force patrols will verify identity of anyone in a DON space not wearing a valid pass.

ORDERED MEASURE 45

Search all suitcases, briefcases, packages, etc., brought into the installation or command.

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OPNAV RESPONSE

Search of packages entering the Pentagon is a DPS responsibility. OPNAV Security Manager will liaison with DPS and keep AVCNO and all Security Coordinators advised.

ORDERED MEASURE 46

Control access to all areas under the jurisdiction of the naval installation or command concerned.

OPNAV RESPONSE

Control of access to the Pentagon is a DPS responsibility. OPNAV Security Manager will liaison with DPS and keep AVCNO and all Security Coordinators advised.

ORDERED MEASURE 47

Make frequent checks of the exterior of buildings and parking areas.

OPNAV RESPONSE

The exterior of the Pentagon and parked cars is a DPS responsibility. OPNAV Security Manager will liaison with DPS and keep AVCNO and all Security Coordinators advised.

ORDERED MEASURE 48

Minimize all administrative journeys and visits.

OPNAV RESPONSE

ACNOs, DCNOs, DSOs, SECNAV, ASNs and Directors of DON Staff Offices minimize travel for all hands.

ORDERED MEASURE 49

Consult local authorities about closing public (and military) roads and facilities that might make sites vulnerable to terrorist attack.

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OPNAV RESPONSE

DPS would liaison with local police to effect the closing of roads. OPNAV Security Manager will liaison with DPS and keep all hands informed of any road closings.

ORDERED MEASURE 50

Man posts as necessary to prevent attack against vulnerable facilities outside the base boundaries.

OPNAV RESPONSE

OPNAV Security Manager coordinate with DPS.

1704. BOMB THREAT

DPS has the responsibility for investigating bomb threats within the Pentagon. They will not be able to perform this task successfully unless the person receiving the call takes proper action and gets as much information as possible. To ensure that OPNAV personnel answering telephones take proper action while under the stress of a bomb threat, a Bomb Threat Card (FBI Form 2-182a) should be used. OPNAV Security distributes these forms. Bomb threats in the Pentagon should be reported to DPS at x75555.